

Certification and Education as Determinants of Nurse Practitioner Scope of Practice:

An Investigation of the Rules and Regulations
Defining NP Scope of Practice in the United States

Christopher W. Blackwell, Ph.D., ARNP, ANP-BC, AGACNP-BC, CNE, FAANP

Associate Professor & Coordinator

Adult-Gerontology Acute Care Nurse Practitioner Program

College of Nursing

University of Central Florida

Orlando, Florida

2016 American Association of Nurse Practitioners Annual Conference Presentation Session # 16.4.106

Disclosure Statement

• There are no real or potential conflicts of interest that exist in the presentation of this content.



Presentation Objectives

- At the end of this presentation, the participants will be able to:
 - articulate the differences in educational preparation and board certification for nurse practitioners working in both primary and acute care settings.
 - describe how the Consensus Model relates NP educational preparation and specialty board certification to scope of practice.
 - identify which states are most closely implementing recommendations within the Consensus Model in defining NP scope of practice.
 - provide strategies NPs can employ to utilize the Consensus Model in ensuring NPs full scope of practice, based on their education and specialty board certification.

- Nurse practitioner (NP) education (at both the masters and doctoral levels) focuses on advanced preparation of nurses in a specialty area of population focus.
- Primary care role:
 - Family nurse practitioner [FNP], adult NP [ANP], geriatric nurse practitioner [GNP], adult-gerontology primary care nurse practitioner [AGPCNP— a new and evolved role reflecting the combining of the GNP and ANP credentials by the American Association of Nurse Practitioners and American Nurses Credentialing Center, the two bodies that offer this credential], women's health nurse practitioner [WHNP], and pediatric nurse practitioner [PNP])
- Acute care role:
 - acute care role (e.g., acute care nurse practitioner [ACNP], adult-gerontology acute care nurse practitioner [AGACNP], or pediatric acute care nurse practitioner [PNP-AC]), or in psychiatric/mental health (e.g., psychiatric mental health nurse practitioner [PMHNP] with a focus on adult-gerontology or family mental health).

- In addition to this specialized education, each population-focused NP role has specific scope of practice (SOP) standards provided by professional organizations and role-specific board certification examinations designed in accordance with role delineation studies that survey current practice environments.
- Completion of a formal graduate program of study allows the graduate to sit for the national board certification examination that matches his or her educational preparation.

- Despite the pairing of certification to an NP's education, state nurse practice acts and/or rules and regulations often do not tie certification and/or educational preparation to licensure and/or SOP.
- Keough, Stevenson, Martinovich, Young, and Tanabe (2011) examined where NPs (n = 1216 NPs) practice and compared their actual practice sites to their area of national certification.
- The majority of respondents were ACNPs (n = 399, 42%).
 - Among the FNP (n = 20, 5%) and ANP (n = 27, 7%) respondents, 65% and 56%, respectively, worked in high-acuity intensive care units.

• While many professional NP organizations have role specific SOP standards (e.g., the American Association of Colleges of Nursing has specific competency documents for adultgerontology primary care [2010] and acute care [2012] NPs), the ultimate authority for defining an NP's SOP is the state regulatory board.

Consensus Model

- Because state processes of establishing NP SOP may vary widely, much debate occurred within the nursing profession that provided impetus for policy directives from professional advanced practice nursing organizations through a document entitled:
 - Consensus Model for APRN Regulation: Licensure, Accreditation, Certification, and Education (APRN Consensus Work Group & the National Council of State Boards of Nursing APRN Advisory Committee, 2008).

- The document establishes an APRN regulatory model based on the essential elements of licensure, accreditation, certification, and education (LACE).
- Thus, while the APRN Consensus Model includes elements of LACE, NCSBN (2010) defines LACE as, "a communication network to include organizations that represent the licensure, accreditation, certification, and education components of APRN regulation" (p. 4).

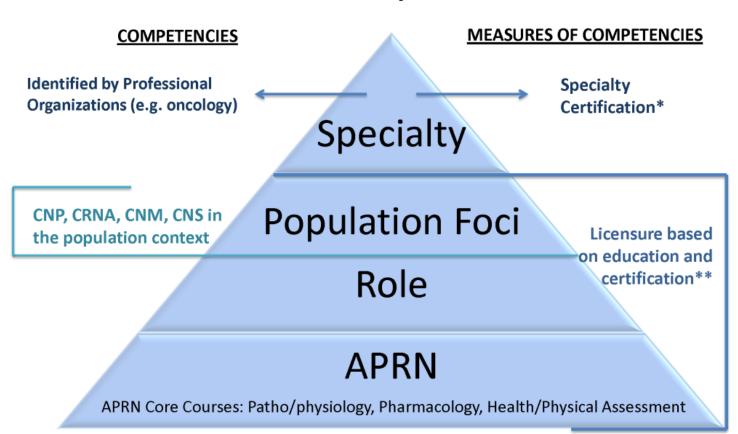
• The APRN Consensus Work Group & the National Council of State Boards of Nursing APRN Advisory Committee (2008) identified the six population foci for the APRN as:



- (a) family/individual across lifespan, (b) adult gerontology, (c) neonatal, (d) pediatrics, (e) women's health/gender related, (f) psychiatric/mental health.
- Moreover, The APRN Consensus Model (2008)
 makes a clear distinction between acute care and
 primary care practice preparation, noting that acute
 care focused and primary care focused NP programs have distinct
 competencies based on the consensus model as well as specific certification
 processes.

- The regulatory model also stipulates that NP educational programs can prepare NPs for practice in both acute and primary care settings; but those programs must meet consensus-based competencies for both roles.
- NPs wishing to practice across the primary acute care continuum must also be certified in both primary and acute care according to the model.
- Accordingly, licensure of NPs should occur at levels of role and population foci.
- The "Timeline for Implementation of Regulatory Model" (2008) indicates 2015 as the target date for full implementation.





Literature Review

- Very few data exist researching SOP of NPs
- Keough et al. (2011) compared the NP respondents' practice descriptions and the definition of their SOP standards, with standards operationalized by an expert panel consisting of NP faculty and other national nursing leaders familiar with national consensus competencies for FNPs, ANPs, and ACNPs.
 - They found that the NP's current practice activities and scope did not always match their certification focus. In fact, 10% of NPs reported working in nontraditional practice settings.

Literature Review

- The American Association of Critical Care Nurses
- (AACN, 2012) asserts ACNPs' population focus:
 - "includes patients with acute, critical, and/or complex chronic illnesses who may be physiologically unstable, technologically dependent, and highly vulnerable to complications" (p. 7).
- In primary care NP graduate programs, NP students are not exposed to education or clinical immersion with patients that would be of this high level of acuity.

Literature Review

- Competencies for primary care roles are outlined by the National Organization of Nurse Practitioner Faculties (2013) and emphasize care of "common acute and chronic physical and mental illness" (p. 15).
- To further emphasize the major competency differences between NPs educated in the acute and primary care roles, the *APRN Consensus Model* (2008) asserts that primary care NPs and ACNPs "have separate national consensus-based competencies and separate certification processes" (p. 9).

Research Problem

- These data suggest there could remain a large amount of discrepancy between the educational preparation and certification of NPs and their SOP.
- This indicates that more study is needed to examine the legal state definitions of SOP for NPs on a national level and how SOP is defined through education and/or certification state by state.



• Purpose of Study: Assess the nurse practice act and/or documents pertaining to practice rules and regulations of each state and the District of Columbia (n = 51) to determine whether or not NP SOP was specifically defined through boarcertification and/or graduate educational preparation.



- Sample: Using the National Council of State Boards of Nursing (2014a) online database, each state's nurse practice act and/or rules and regulations documents were accessed (n = 51).
- This online database includes links to full web-based nurse practice act documents and other pertinent legal documents that contain regulatory language pertaining to the state's legal descriptions of NP SOP.

• Data Collection and Treatment:

- Data were collected from each state's nurse practice act and/or nursing practice rules and regulation documents over a period of approximately 30 days between the months of March and April of 2014.
- Each document was read thoroughly by both the primary investigator and an additional faculty member who served as an outside expert consultant.
- All data pertaining to NP SOP, initial licensure requirements, and any other descriptive language pertaining to NP practice setting and state requirements for practice within specific settings were extracted.
- These documents were assessed to determine whether or not NP SOP was defined by NP education and/or certification, consistent with the LACE recommendations within the APRN Consensus Model (2008).

Data Collection and Treatment:

- Next, states' NP SOP definitions were categorized as either being (a) defined by education and/or certification, (b) not defined by education and/or certification, or as being (c) ambiguous.
- An ambiguous classification indicated that a state's SOP regulatory language included data related to education and/or certification, but it did not include language strictly restricting an NP's work to his or her specific area of education and/or certification.
 - If a state's regulatory language allowed for SOP to be defined by an NP's education and/or certification but also allowed for continuing education and/or experience to expand the SOP beyond initial education and/or certification, it was also categorized as ambiguous.
- Finally, in states where SOP was defined by education and/or certification, specific state statute numbers were collected for future points of reference.
- Data were input into an Excel spreadsheet and were analyzed using descriptive statistics.

States Defining SOP by NP Education and/or Certification:

- Eighteen of the 50 states and the District of Columbia (37%) had regulatory language defining NP SOP specifically by an NP's education and/or certification:
- Alabama, Alaska, Arizona, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Missouri, Nevada, New York, North Carolina, Oklahoma, Texas, Virginia, Washington, and Wyoming.

States Defining SOP by NP Education and/or Certification:

- In the District of Columbia, Kansas, Louisiana, New York, North Carolina, and Texas, NP SOP was defined only by educational preparation.
 - For example, in the District of Columbia, NPs must complete postbasic nursing education from an accredited program specific to the NP's area of practice (DC Municipal Regulations and DC Register, 2002).
- Maryland, Oklahoma, Washington, and Wyoming defined SOP based on certification foci but did not include educational preparation. For example, in Maryland, NPs can practice only in the area in which they are certified (Maryland Board of Nursing, 2002).

- States *NOT* Defining SOP by NP Education and/or Certification:
- Twenty-Three states' (45%) NP SOP definition was completely void of any description based on certification and/or education. These states included Arkansas, California, Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Idaho, Indiana, Michigan, Minnesota, Mississippi, Montana, Nebraska, New Jersey, Ohio, Rhode Island, South Carolina, South Dakota, Tennessee, Utah, and Vermont. While a graduate degree with educational preparation as an NP was required by all these states, that area of education did not define the NP's SOP.
 - For example, in Florida, NPs must be both nationally certified and hold at minimum a masters degree in nursing preparing them as an NP. However, beyond that requirement for licensure, SOP was not defined by educational preparation and/or certification.
 - While board certification is not a licensure requirement in California, Kansas, or New York (Fitzgerald, 2013), both Kansas and New York define SOP by an NP's area of educational preparation (see above).

- States With Ambiguous Regulatory Language:
 - Nine states' (18%) NP SOP definition was interpreted as being ambiguous.
 - This indicated that regulatory language allowed for SOP to be defined by an NP's education and/or certification but also allowed for experience, continuing education, and training to expand the SOP beyond initial education and/or certification.
 - States that were classified as ambiguous included Illinois,
 Massachusetts, New Hampshire, New Mexico, North Dakota,
 Oregon, Pennsylvania, West Virginia, and Wisconsin.
 - For example, in Illinois, regulatory language pertaining to SOP includes the NP's "education, training, and experience" (Illinois General Assembly, Compiled Statutes: Nurse Practice Act, 2014, Sec. 65–30).

ONE WAY

Discussion

• Implications for Practice:

- The purpose of this study is not to suggest which practice environments are appropriate for NPs.
- Rather, it is hoped the findings will contribute to the scant advanced practice nursing literature that has examined the relationship between education and certification in the definition of NP SOP policies within the United States.
- One of the major points of emphasis of the *APRN Consensus Model* (2008) is ensuring that NPs practice to the full scope of their ability, defined by their educational preparation and certification foci.
- Defining precisely which practice environments are appropriate for NPs with varying educational preparation and certification has been met with uncertainty (Kleinpell et al., 2012).

Discussion

• Implications for Practice:

• NPs need to take responsibility for the decisions they make regarding the practices in which they choose to work; and they need to consider practice boundaries in accordance with their educational preparation and certification foci.

- For example, Klein (2005) asserts:
 - "Professional licensure and certification reflect validation that the provider has met criteria for practice in a focused, rather than broad scope of practice. A lack of congruence between the practice environment and level of expertise results in a decreased level of safety for the patient and increased risk of liability for the NP (p. 6)."

Discussion

• Implication for Practice:

- NP educators must also recognize the SOP definitions provided by professional nursing organizations and ensure that clinical practice experiences of NP students accurately reflect these definitions.
- Nurses need to work closely with their regulatory boards to encourage implementation of the APRN Consensus Model (2008) and advocate for SOP policies that allow NPs to work to the fullest extent of their abilities, which should be validated by their educational preparation and certification foci.



Study Limitations

- The only major limitation of this study pertains to the ever-changing nature of the legislative documents from which the data were collected.
- While legislative data sources accessed were the most recent found through various Internet and literature searches, it is important to consider that legislative documents are dynamic and fluid and are in constant states of change.
- Therefore, it is possible that these documents could have been updated after data for this study were collected.



Conclusions

- The findings from the data from this study are similar to other studies that have examined SOP issues across the United States.
- While this study is unique in that it is the only one to exhaustively assess every state's SOP regulatory language as it relates to education and certification, studies conducted by other authors suggest that uniformity in NP SOP continues to be a major challenge for the profession.
- With the *APRN Consensus Model* implementation goal date of 2015 passing, it is imperative that states' boards of nursing take stronger initiative to assure that NP SOP is defined in ways that are consistent with an NPs educational preparation and foci area of certification.

Conclusions

- Nursing is a politically active profession, and nurses should be proactive in assisting policymakers and regulatory agencies in implementing the LACE recommendations within the *APRN Consensus Model* (2008).
- Ultimately, patient safety deserves the utmost emphasis.
- Ambiguity regarding NP SOP can be a potential source of confusion for employers; and NPs that lack the proper credential and formal educational preparation to treat the patients they are caring for could be more vulnerable to claims related to malpractice (Buppert, 2014).

Conclusions

• With NPs taking on a bigger role in the healthcare system within the United States, the profession must advocate for patients by ensuring that NPs are practicing within the boundaries of their appropriate education, certification, and expertise.



Acknowledgements and Main Reference

Journal of the American Association of Nurse Practitioners

HEALTH POLICY

Certification and education as determinants of nurse practitioner scope of practice: An investigation of the rules and regulations defining NP scope of practice in the United States

Christopher W. Blackwell, Ph.D., ARNP, ANP-BC, AGACNP-BC, CNE (Associate Professor) & Donna Felber Neff, Ph.D., RN, FNAP (Associate Professor & Interim Director of Research)

College of Nursing, University of Central Florida, Orlando, Florida

References

- for approval to practice as a certified registered nurse practitioner. Retrieved from: http://www.abn.alabama.gov/Content.aspx?id=188.
- Alaska Statutes and Regulations: Nursing. (2014). 12 AAC 44.430. Retrieved from: http://commerce.alaska.gov/dnn/portals/5/pub/NursingStatutes.pdf.
- American Association of Colleges of Nursing. (2010). Adult-gerontology primary care nurse practitioner competencies. Washington, DC: Author.
- nurse practitioner competencies. Washington, DC: Author.
- American Association of Critical Care Nurses (AACN). (2012). AACN scope and standards for acute care nurse practitioner practice. Aliso Viejo, CA: Author.
- APRN Consensus Work Group & the National Council of State Boards of Nursing APRN Advisory Committee. (2008). Consensus model for APRN regulation, licensure, accreditation, certification, and education. Retrieved from https://www.ncsbn.org/Consensus_Model_for_APRN_Regulation_July_2008.
- Arizona State Board of Nursing (2013). Rules of the Arizona State Board of Nursing. Retrieved from http://www.azbn.gov/Documents/npa/RULES-Effective% 20September%2010%202013.pdf
- Buppert, C. (2014). Can a family nurse practitioner work in an emergency department or intensive care unit? Retrieved from http://www.medscape.com/
- Christian, S., Dower, C., & O'Neil, E. (2007). Chart overview of nurse practitioner scopes of practice in the United States. San Francisco, CA: Center for the Health Professions University of California, San Francisco.
- DC Municipal Regulations for Nurse Practitioners. (2002). Chapter 59: Nurse practitioners. Retrieved from http://doh.dc.gov/sites/default/files/ dc/sites/doh/publication/attachments/nurse_practitioner.pdf
- Fitzgerald, M. A. (2013). State licensure and certification: Myths and realities. Retrieved from http://fhea.com/main/?p=certificationcols/cert'myths.htm
- Illinois General Assembly, Compiled Statutes. (2014). Professions and occupations (225 ILCS 65/) Nurse Practice Act. Retrieved from
- http://www.ilga.gov/legislation/ilcs/ilcs5.asp?ActID=1312&ChapterID=24. Iowa Board of Nursing. (2009). Chapter 7: Advanced registered nurse practitioners. Retrieved from: https://www.legis.iowa.gov/docs/ACO/chapter/02--19-2014.655.7.pdf

- regulation: 18-VAC-90-30. Retrieved from http://www.google.com/url?sa=t& rct=j&q=&esrc=s&source=web&cd=1&ved=0CCcQFjAA&url=http%3A% 2F%2Fregister.dls.virginia.gov%2Fvol21%2Fiss11 %2Ff18v9030.doc& ei=L2EKU5GKJNPIkAfV14D4Dg&usg=AFQjCNF5OmGP\wD14j64zS_ mk691vFw54RtQ&sig2=C9rXFDndi6U7FthmsrnFIQ&bvm=bv.61725948, d.eW0
- American Association of Colleges of Nursing. (2012). Adult-gerontology acute care Kansas Board of Nursing (2013). Nurse practice act statutes & administrative regulations. Retrieved from http://www.ksbn.org/npa/npa.pdf
 - Kentucky Board of Nursing. (2009). 201 KAR 20:057. Scope and standards of practic of advanced practice registered nurses. Retrieved from http://kbn.ky.gov/ NR/rdonlyres/BEC93DC2-7B50-40C0-A311-7127741B618D/0/057.pdf
 - Keough, V. A., Stevenson, A., Martinovich, Z., Young, R., & Tanabe, P. (2011). Nurse practitioner certification and practice settings: Implications for education and practice. Journal of Nursing Scholarship, 43(2), 195-202. doi:10.1111/j.1547-5069.2011.01395.x
 - Kleinpell, R. M., Hudspeth, R., Scordo, K. A., & Magdic, K. (2012). Defining NP scope of practice and associated regulations: Focus on acute care. Journal of the American Academy of Nurse Practitioners, 24, 11-18. doi:10.1111/j.1745-7599.2011.00683.x
 - Louisiana State Board of Nursing. (2005). Title 46: Professional and occupational standards part XLVII. Nurses. Subpart 2. Registered nurses. Retrieved from http://www.lsbn.state.la.us/Portals/1/Documents/rules/fullrules.pdf
 - Maine Board of Nursing. (2010). Chapter 8: Regulations relating to advanced practice registered nursing. Retrieved from https://www.maine.gov/boardofnursing/ Administrative/Rules/Chapter%208.pdf
 - Maryland Board of Nursing. (2002). 02 Nurse practitioner-Scope and standards of practice. Retrieved from http://www.dsd.state.md.us/COMAR/getfile.aspx? file=10.27.07.02.htm
 - Missouri State Board of Nursing. (2005). Scope of practice: Domains and questions. Retrieved from http://pr.mo.gov/boards/nursing/Scope_of_Practice_ Decision_Making_Tool.pdf
 - Missouri State Board of Nursing. (2014). Rules of Department of Insurance, Financia Institutions and Professional Regulations: Division 2200: State Board of Nursing; chapter 4-General rules. Retrieved from http://www.sos.mo.gov/adrules/ csr/current/20csr/20c2200-4.pdf
 - National Council of State Boards of Nursing (NCSBN). (2010). APRN consensus model frequently-asked questions. Retrieved from https://www.ncsbn.org/ APRN_Consensus_Model_FAQs_August_19_2010.pdf

- Alabama Board of Nursing Administrative Code. (2007), 610-X-5-.02 qualifications Joint Virginia Boards of Nursing and Medicine. (2005). Final regulations: Title of National Council of State Boards of Nursing (NCSBN). (2014a). Final your nurse practice act. Retrieved from https://www.ncsbn.org/4319.htm.
 - National Council of State Boards of Nursing (NCSBN). (2014b). APRNs in the US: The Consensus Model for APRN regulation, licensure, accreditation, certification, and education. Retrieved from https://www.ncsbn.org/4213.htm
 - National Organization of Nurse Practitioner Faculties. (2013). Population-focused nurse practitioner competencies: Family/across the lifespan, neonatal, pediatric acute care, pediatric primary care, psychiatric-mental health, and women's health/gender-related. Retrieved from http://c.ymcdn.com/sites/www.nonpf. org/resource/resmgr/competencies/populationfocusnpcomps2013.pdf
 - New York State Education Department. (2010). Education law: Article 139 nursing-Definition of practice of nursing. Retrieved from http://www.op.nysed.gov/prof/nurse/article139.htm#sect6902
 - North Carolina Board of Nursing. (2004). Section. 0800 Approval and practice parameters for nurse practitioners. 21 NCAC 36, 0802 Scope of practice. Retrieved from http://www.ncbon.com/myfiles/downloads/np-rules.pdf
 - Oklahoma Board of Nursing. (2013). Oklahoma nurse practice act title 59, chapter 12, section 5671.1, et. seq. 485:10-15-6: Practice as an advanced registered nurse practitioner. Retrieved from http://www.ok.gov/nursing/arnpsrpa.pdf
 - Texas Board of Nursing. (2013). Rules and regulations relating to nursing education, licensure, and practice. §221.12. Scope of practice. Retrieved from http://www.bon.texas.gov/nursinglaw/pdfs/bon-rr.pdf
 - Washington State Legislature. (2000). Advanced registered nurse practitioner (ARNP) scope of practice. Retrieved from http://apps.leg.wa.gov/wac/default.aspx? cite=246-840-300
 - Yee, T., Boukus, E., Cross, D., & Samuel, D. (2013). Primary care workforce shortages: Nurse practitioner scope of practice laws and payment policies. National Institute for Health Care Reform: Advancing Health Policy Research (13). Retrieved from http://www.nihcr.org/news'PCP-Workforce-NPs